



To: Strategy and Resources Scrutiny Committee
Report by: The Head of Corporate Strategy
Relevant scrutiny committee: STRATEGY AND RESOURCES 21 January 2013
Wards affected: All Wards

UPDATE ON STRATEGIC PARTNERSHIPS AND OUR INVOLVEMENT

Non- Key Decision

1. Executive summary

- 1.1 The Leader of the Council attends the Greater Cambridge Greater Peterborough Enterprise Partnership (LEP), the residual Board of Cambridgeshire Horizons and the Cambridge Community Safety Partnership. This report gives scrutiny members a feel for the direction these partnerships are moving in and their developing priorities. It is part of a commitment given in the Council's "Principles of Partnership Working" that the Council's lead member in each partnership provide his or her scrutiny committee with an annual account of their work.
- 1.2 The Cambridge and South Cambridgeshire Local Strategic Partnership held its final meeting in March 2012. This paper shows how any outstanding issues have been dealt with and how the residual reward grant, held on its behalf, has recently been allocated.

2. Recommendations

- 2.1 The Leader is recommended to:
 - a) Continue to work with the partnerships (LEP and Cambridge Community Safety Partnership) to ensure that the strategic issues affecting Cambridge and matters of concern to Cambridge citizens are responded to. This includes maintaining the economic success of our area, whilst respecting its unique character, and continuing to address and prevent incidents of anti-social behaviour and crime.

3. Overview

- 3.1 Strategic partnerships in the county have begun to settle after a radical shake up that took place following the end of Cambridgeshire's Local Area Agreement and in response to national legislative and policy changes and a drive towards more efficient ways of working.
- 3.2 The new partnerships covering the county and beyond, on the whole, involve representatives of district councils, to keep their Boards to a manageable size. District Councillors are more likely to be involved in locality arrangements, which will form part of the partnerships network, to inform the partnerships decisions and carry out some local action and commissioning.
- 3.2 The strategic partnerships that are covered in this paper include:
- **Greater Cambridge Greater Peterborough Enterprise Partnership (LEP)**
 - **Cambridgeshire Horizons**
 - **Cambridge Community Safety Partnership**
 - **Cambridge and South Cambridge Local Strategic Partnership: Use of residual reward grant**
- 3.4 The Council's "Principles of Partnership Working" are intended to help guide our participation and provide aims that we wish to see achieved. The partnerships we are involved with should deliver benefits to local people and help achieve our vision for our communities. The principles also commit the Council's lead member within the partnership to providing an annual report giving an account of the work of the partnership to their scrutiny committee and for officers, where necessary, to bring 'in principle' decisions back through the City Council's own decision making and scrutiny processes to be confirmed (or otherwise). It is likely, therefore, that scrutiny committees may have discussed the work of partnerships more than once in a given year, depending on their work.
- 3.5 There are other significant partnerships that the Council is involved with, outside of the partnerships referred to in section 3.2, which will be the subject of other reports. These include: Cambridgeshire's **Shadow Health and Wellbeing Board** and its locality body, the Cambridge Local Health Partnership, Cambridgeshire's **Children's Trust** and its locality body, Cambridge and South Cambridgeshire Area Partnership, and, and the **Cambridgeshire and Peterborough Waste Partnership (RECAP)**.

4. Greater Cambridge Greater Peterborough Enterprise Partnership

4.1 Local Enterprise Partnerships are intended to play a central role in:

- Determining local economic priorities;
- Driving economic growth and the creation of local jobs; and,
- Delivering Government objectives for economic growth and decentralisation.

4.2 The Greater Cambridge Greater Peterborough Local Enterprise Partnership (“the LEP”) was formed in September 2010. It’s goal is: *“to create an economy with 100,000 major businesses and create 160,000 new jobs by 2025, in an internationally significant low carbon, knowledge-based economy balanced wherever possible with advanced manufacturing and services.”*

4.3 The LEP is based on the economic areas of Cambridge and Peterborough, alongside neighbouring market towns and communities, together with Rutland, West Norfolk and King’s Lynn. In August 2011, the LEP was awarded £220,500 from a Start Up Fund (90% of its total bid) to allow it to put core operational capacity in place, before becoming ultimately self-sustaining. The Council, along with each of the other partners, has agreed to provide £7,000 per annum to support the administrative costs of the LEP. The LEP has indicated that they may request more in future years.

4.4 The LEP has four areas of focus, each of which has a work-stream. The work-streams for 2012/13 are:

- Creating employment opportunities;
- Employer-led skills provision;
- Enterprise and innovation;
- Unlocking our growth potential; and
- Investment for growth.

4.5 The main actions for delivering the work-streams are highlighted in the LEP’s One-Year Operational Plan (2012/13), shown in Appendix 1. The LEP has been successful in putting in place an Enterprise Zone at Alconbury Airfield in Huntingdonshire and investing the LEP’s share of the Government’s Growing Places Funding in infrastructure projects that create employment and improving the market profile of the area.

4.6 Targets for next year include: creating 500 new jobs at Alconbury Enterprise Zone; doubling inward investment enquiries in 2013/14 (compared to 2011/12 levels), to lever in an additional £26 million of

additional investment from the £15.5 million of Growing Places Fund loans and grants, and: to identify and obtain £20 million in new investment that can be committed to priorities within the action plan by 2015.

- 4.7 A LEP economic strategy and action plan is due to be launched shortly. This is intended to identify key economic priorities and actions the will help unlock the growth potential of the area.
- 4.8 The Government has recently invited a partnership, involving the LEP and local authorities in the Cambridge City-region area, to take part in the second wave of City Deal negotiations. A City Deal could give more funding and powers to the local authorities to support infrastructure and enhance quality of life locally. Cambridge will be one of 20 locations selected to bid for the new status.

5. Cambridgeshire Horizons

- 5.1 Cambridgeshire Horizons was wound down as a staffed organisation in September 2011 following the withdrawal of government funding. Prior to this the Horizons Board had agreed that Cambridgeshire Horizons should continue to exist as a legal entity to receive returning investments and loans, with the local authority founding members determining its use in the future in accordance with the aims of the company.
- 5.2 Most of Cambridgeshire Horizons' residual capital funding was allocated to growth-related, legacy projects. Over its years of operation, Cambridgeshire Horizons invested £20.5 million in the Cambridge Southern Fringe that will be returned over time for re-use related to housing growth in Cambridgeshire. The county council's finance officers are monitoring these investments. Cambridgeshire Horizons is therefore an unstaffed 'money box' and its accounts are managed by Cambridgeshire County Council.
- 5.3 The funding should return to the partnership over the next 13 years, together with interest on loans and "uplift" in equity. The local authorities will determine the use of this money in the future, in accordance with the aims of the company, which will remain as an un-staffed 'money box' entity supervised by a new Board.
- 5.4 The new Cambridgeshire Horizons Board (consisting of local authority members only) will meet once a year, even through the dormant years when funding has not been returned, to review the status of the investments made by the Company. The first meeting of this new Board took place on 12 December 2012. It was reported at this

meeting that all loans and investments were on course to repay as expected. Monitoring of these loans and investments will continue and will be reported annually to the Cambridgeshire Horizons Board. The agenda and papers for this meeting will be made available on the Council's website.

6. Cambridge Community Safety Partnership

6.1 The Cambridge Community Safety Partnership involves a number of agencies concerned with tackling and reducing crime and antisocial behaviour in Cambridge. The partnership's main task is to understand the community safety issues Cambridge is facing; decide where additional work should be carried out; and then decide what actions can be taken collectively, adding value to the day-to-day work undertaken by the individual agencies. These actions are detailed in a document called the Community Safety Plan, which runs for three years. The current plan started on 1 April 2011.

6.2 Each year, the Community Safety Plan is subjected to an annual review. The review of the first year, between 1 April and 31 March, showed the projects that were funded by the partnership during the first year and whether they and other initiatives were successful in reducing crime and anti-social behaviour.

6.3 When the review is carried out the opportunity is taken to check that the plans priorities are still relevant using a Strategic Assessment. This result in a slightly different emphasis for the 4 priorities in the second-year of the plan (2012-2013). A paper, also on this agenda, shows progress with second year actions in more detail. The priorities for the second-year are:

- a. **Reducing alcohol-related violent crime** – the removal of the words “in the city centre” allows flexibility when problems are identified in areas other than Market ward.
- b. **Reducing anti-social behaviour** – the focus last year on ASB occurring in the same area or to the same people has been expanded now to cover a broader range of interventions, though there will be continued work with vulnerable people and closer working with communities, via ASB issues raised at Area Committees.
- c. **Reducing repeat victims of domestic violence** – though essentially unchanged from last year, the focus will be on working with young people to prevent domestic violence.
- d. **Reducing re-offending** – this priority will continue whilst the Integrated Offender Management scheme beds in and builds on initial successes.

- 6.4 The Council also operates the Safer City grant scheme. The purpose of this scheme is to provide community groups with small grants up to £5,000 in order to help reduce crime, the fear of crime and anti-social behaviour. This has been allocated through area committees this year. Area Committees also consider Neighbourhood Policing Priorities, which form part of the Police's responsibilities to consult local people, understand, and respond to very local issues.
- 6.5 Sir Graham Bright was elected as the Police and Crime Commissioner for Cambridgeshire on 15 November 2012 and took up the post on 22 November 2012. Police and crime commissioners will take over the responsibilities of the Police Authority, holding local police forces to account and provide a link between the police and local people.
- 6.6 The Police and Crime Commissioner will:
- Be responsible for appointing the local Police Chief Constable and hold him/her to account
 - Determine local policing priorities, publish an annual Policing Plan, set a local precept and force budget
 - Have the power to make community safety grants
 - Have control of all central government funding that currently goes to the Community Safety Partnerships; including Base Command Unit funding, DIP funding and Safer and Stronger Communities Funding.
 - The PCC will be able to commission services from Community Safety Partnerships and other local providers.
- 6.7 A newly formed Police and Crime Panel will hold the Commissioner to account and scrutinise his/her decisions. Each local authority within a force area will be required to send an elected member to the Panel. It is likely that this Member will be the portfolio holder for community safety matters or, alternatively, the lead scrutiny member. The Panel will have the power of veto over the appointment, suspension and dismissal of a Police Chief Constable and over the policing budget.
- 6.8 With the introduction of the Police and Crime Commissioner local Community Safety Partnerships may need to respond to requests for reports or discuss areas of concern raised by the Police and Crime Commissioner. There will be a reciprocal duty to cooperate. If two or more Community Safety Partnerships wish to merge, the Police and Crime Commissioner can approve the merger. However, the Police and Crime Commissioner cannot request partnerships to merge. The Cambridge Community Safety Partnership will continue to give

account to Strategy and Resources Scrutiny Committee and the Leader.

- 6.9 Community Safety Partnership plans in the future will continue to have a local focus but must have regard to the Local Policing Plan, set out by the Police and Crime Commissioner. This is the same position with respect to the plans of others, such as the Cambridgeshire Children's Trust, that cover community safety issues.
- 6.10 Funding from the Home Office, which currently goes to Community Safety Partnerships, will in the future go directly to the Police and Crime Commissioner, who can choose to commission a Community Safety Partnership or others to deliver community safety work. Over recent years Safer and Stronger Communities funding has been steadily reducing and would be presently worth about £23,000 for our area. Cambridge Community Safety Partnership has been developing its work programme by bending the mainstream work of partners and so is not dependent on this funding to achieve its aims.

7. Cambridge and South Cambridgeshire Local Strategic Partnership ("LSP")

- 7.1 At its meeting on 12 March 2012 the LSP agreed that the Local Strategic Partnership had completed its work and that it was now a matter for other local partnerships to build on the solid foundation that it had provided and to take partnership working in the districts forward.
- 7.2 One important matter that was raised on 12 March was the need to ensure that the voice of voluntary and community sector partners wasn't diminished as a result of the conclusion of the LSP. It was agreed all three Councils would continue to have regular dialogue in the form of "update" briefings with the sector and to support an annual event, where the voluntary and community sector could provide a report on the state of the sector, highlight opportunities for joint working and to identify how the sector could best move forward. This event took place on 13 November 2012, at which the district chief executives attend. Two "update" briefings have taken place.
- 7.3 Before the LSP was dissolved it asked Cambridgeshire Community Foundation (CCF) to administer and distribute the remaining balance of its Reward Grant, standing at £100,000. A Service Level Agreement with CCF was prepared setting out the way this should be done. The LSP said it would like the grant to be focused on reducing inequalities across its area (Cambridge and South Cambridgeshire) and for preference to be given to projects covering the following areas:

- Improving the employability of local people, especially young people, helping them to move into sustainable work
- Assisting older people to continue to live in their homes and maintain their independence for as long as possible
- Targeting work with disadvantaged communities, where people are living on low incomes or vulnerable because of age, disability or other characteristics

7.4 A Panel consisting of some former members of the LSP and local authority representatives was set up to oversee the allocation process and to give guidance to CCF in its administration of the grant. The allocation was to be over two rounds, the first closing at the end of April and the second closing at the end of September. The Panel met on 23 May 2012 to determine the bids that would be funded taking into account recommendations given by CCF. At this time £36,255 was allocated. The Panel met again on 27 November to agree further bids for funding. A table outlining the progress of supported, first rounds bids, and bids submitted in the second round are shown in Appendix 2. Decisions about second round bids had not been confirmed at the time of writing this report.

8. Implications

(a) Financial Implications

The LEP is responsible for drawing down significant levels of resources to improve infrastructure to support the growth of Cambridge. The City Council does have interdependencies with the partnership and could face additional pressures if some fail to deliver or redirect resources. The advent of the Police and Crime Commissioner could divert some funding away from the Cambridge Community Safety Partnership. Cambridgeshire Community Foundation (CCF) has been managing Reward Grant on behalf of the former LSP. The funding has been given to CCF to allocate over 2 rounds to reduce financial risk to the Councils.

(b) Staffing Implications (if not covered in Consultations Section)

(c) Equal Opportunities Implications

The LEP will identify ways of involving all communities, including those who are more disadvantaged. Emphasis will be on providing training and other measures to move people back into work. The Community Safety Partnership also looks at the impact of crime and anti-social behaviour on vulnerable groups of people, who often suffer disproportionately to other groups. Vulnerable groups of people are the target for Reward Grant.

- (d) **Environmental Implications**
Business models that promote low carbon use and improve the sustainability of developments will be supported by the LEP.
- (e) **Procurement**
The partnerships are likely to procure or commission services to achieve their aims
- (f) **Consultation**
The individual bidding streams will specify the groups of people to be consulted, especially where targeted work is required.
- (g) **Community Safety**
To improve community safety is the purpose of the Cambridge Community Safety Partnership.

9. Background papers

These background papers were used in the preparation of this report:

- Papers about the LEP used in the compilation of this report can be found here: <http://www.yourlocalenterprisepartnership.co.uk/>
- Papers for Cambridgeshire Horizons Board, 12 December 2012, Cambridgeshire County Council, Update on the Cambridgeshire Horizons Rolling Fund Investments.
- Papers about the Cambridge Community Safety Partnership used in the compilation of this report can be found here: <http://www.cambridge.gov.uk/ccm/content/community-and-living/community-safety/cambridge-community-safety-partnership.en>
- Papers for the Police and Crime Commissioner used in the compilation of this report can be found here: <http://www.cambridgeshire.gov.uk/community/safercommunities/safety/Police+and+Crime+Commissioner.htm>
- The papers showing bids for Reward Grant funding are appended.

10. Appendices

Appended to this report:

Appendix 1. Greater Cambridge Greater Peterborough Enterprise Partnership One-Year Operational Plan (2012/13)

Appendix 2. Projects supported by LSP Reward Grant (2012/13)

9. Inspection of papers

To inspect the background papers or if you have a query on the report please contact:

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